

**Priest Rapids Hydroelectric Project (P-2114)**

# **2014 Total Dissolved Gas Abatement Plan**

**License Article 401(a)(19)**

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Public Utility District No. 2 of Grant County, Washington  
Priest Rapids Project  
FERC Project Number 2114

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## Executive Summary

This draft total dissolved gas abatement plan (GAP) provides details on operational and structural measures that the Public Utility District No. 2 of Grant County, Washington (Grant PUD) plans to implement as part of its fish-spill program for the year 2014. These measures are intended to result in compliance with Washington State's water quality standards for total dissolved gas (TDG) at the Priest Rapids Hydroelectric Project (Project). The Washington Department of Ecology (WDOE) establishes Washington state water quality standards for TDG during the non-fish and fish-spill seasons. This current year's plan (2014) is an update to the 2013 GAP submitted to WDOE and the Federal Energy Regulatory Commission (FERC) on January 2, and February 15, 2013, respectively.

Proposed operational abatement measures include minimizing involuntary spill by scheduling maintenance operations based on predicted flows, continuing to participate in the Hourly Coordination Agreement, which uses automatic control logic to maintain preset reservoir levels at the mid-Columbia River dams in order to meet load requirements and prevent involuntary spill, and attempting to maximize turbine flows by setting minimum generation requirements for its power purchasers. Operational abatement measures will also include (when feasible) participation in regional operator meetings to discuss regional TDG abatement measures, coordination of regional spill amounts and locations, and implementation of preemptive spill to avoid periods of high involuntary spill. In addition, Grant PUD will consult with WDOE on any non-routine operational changes that may affect TDG, as well as manage fish-spill programs to meet TDG water quality standards through coordination with the Priest Rapids Coordinating Committee (PRCC). Grant PUD will also conduct biological monitoring for gas bubble trauma (GBT) during the fish-spill season.

Structural TDG abatement measures include operation of the Wanapum Fish Bypass (WFB), which is designed to safely pass juvenile outmigrating salmonids while minimizing TDG uptake. Construction began in September of 2011 to modify three existing tainter gate spillbays to create the Priest Rapids Fish Bypass (PRFB). The PRFB is being constructed to safely pass juvenile salmonids during their outmigration and to comply with TDG water quality standards. In accordance with the terms and conditions contained in the Project's 401 water quality certificate (WQC; WDOE 2007), Grant PUD will conduct TDG evaluations during the first year of PRFB operation (scheduled for fish-spill season 2014; see Hendrick and Keeler 2011 for more details) to determine any potential TDG impacts. The installation of the new advanced turbines at Wanapum Dam is completed, with the final unit installed in October of 2013. Additionally, in accordance with the terms and conditions contained in the 401 WQC (WDOE 2007) Grant PUD has conducted TDG evaluations with all 10 advanced turbines in operation in October of 2013 in accordance with the Wanapum Dam Advanced Turbine Total Dissolved Gas Evaluation (see Keeler 2012 for more details), to determine the impact, if any, the operation has on TDG. Results from these evaluations will be made available by December 31, 2013.

Compliance monitoring for TDG will continue at Grant PUD's fixed-site monitoring stations (FSM stations). TDG data will be collected on an hourly basis throughout the year and will be reported to Grant PUD's water quality web-site (<http://www.grantpud.org/environment/water-quality/monitoring-data>). An annual report to WDOE will summarize Grant PUD's TDG monitoring and fish-spill season results.

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## Terms and Abbreviations

2004 Biological Opinion	National Marine Fisheries Service 2004 Biological Opinion for the Priest Rapids Project
7Q10 flow	highest seven consecutive day average flow with a 10-year recurrence frequency
Biological Opinion	National Marine Fisheries Service 2008 Biological Opinion for the Priest Rapids Project
Chelan PUD	Public Utility District No. 1 of Chelan County
Corps	US Army Corps of Engineers
DO	dissolved oxygen
ESA	Endangered Species Act
GAP	Gas Abatement Plan
GBT	gas bubble trauma
Grant PUD	Public Utility District No. 2 of Grant County, Washington
FERC	Federal Energy Regulatory Committee
FSM	fixed-site monitoring
kcfs	thousand cubic feet per second
MOA	Memorandum of Agreement
MW	megawatt
NIST	National Institute of Standards and Technology
NMFS	National Marine Fisheries Service
NTU	Nephelometric Turbidity Unit
PRFB	Priest Rapids Fish Bypass
PRCC	Priest Rapids Coordinating Committee
PRFF	Priest Rapids Fish Forum
Project	Priest Rapids Hydroelectric Project
QAPP	Quality Assurance Project Plan
QA/QC	quality assurance/quality control
RPA	Reasonable and Prudent Alternative
TG	tainter gate
TDG	total dissolved gas
TMDL	total maximum daily load
USGS	U.S. Geological Survey

WAC	Washington Administrative Code
WFB	Wanapum Fish Bypass
WDOE	Washington Department of Ecology
WQC	water quality certification

## **1.0 Introduction**

The Public Utility District No. 2 of Grant County, Washington (Grant PUD) owns and operates the Priest Rapids Hydroelectric Project (Project; Figure 1). The Project is licensed as Project No. 2114<sup>1</sup> by the Federal Energy Regulatory Commission (FERC), and includes Wanapum and Priest Rapids dams. A 401 water quality certification (WQC) for the operation of the Project was issued by the Washington Department of Ecology (WDOE) on April 3, 2007, amended on March 6, 2008 and effective on issuance of the FERC license (license) to operate the Project in April of 2008 (FERC 2008). Section 6.4.11(e) of the 401 WQC (WDOE 2007) requires Grant PUD to submit an annual total dissolved gas abatement plan (GAP) in accordance with WDOE's water quality standards for total dissolved gas (TDG).

This 2014 draft GAP provides details on operational and structural measures Grant PUD plans to implement over the next five years (the first of ten years began with the 2009 GAP (Hendrick 2009a). These measures are intended to result in compliance with WDOE's water quality standards for TDG at the Project.

### **1.1 Priest Rapids Project Description**

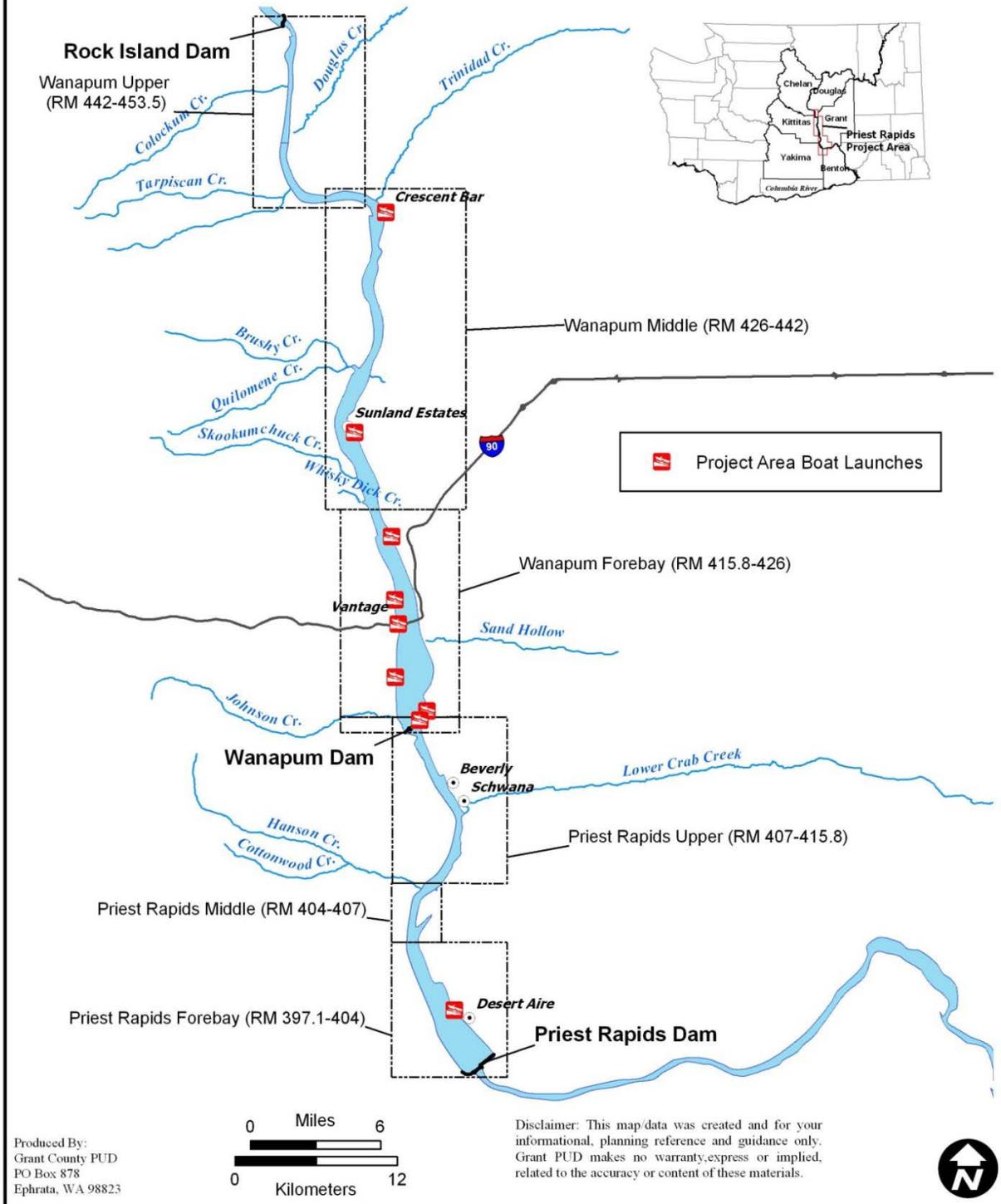
The Wanapum Development consists of a 14,680-acre reservoir and an 8,637-foot-long by 186.5-foot-high dam spanning the Columbia River. The dam consists of left and right embankment sections; left and right concrete gravity dam sections; a left and right fish passage structure, each with an upstream fish ladder; a gated spillway; a downstream fish passage structure (the Wanapum Fish Bypass (WFB)); and a powerhouse containing ten vertical shaft integrated Kaplan turbine/generator sets with a total authorized installed capacity (best gate) of 735 MW (Figure 2).

The Priest Rapids development consists of a 7,725-acre reservoir and a 10,103-foot-long by 179.5-foot-high dam spanning the Columbia River. The dam consists of left and right embankment sections; left and right concrete gravity dam sections; a left and right fish passage structure, each with an upstream fish ladder; a gated spillway section; and a powerhouse containing ten vertical shaft integrated Kaplan turbine/generator sets with a total authorized installed capacity of 675 MW (best gate) (Figure 3).

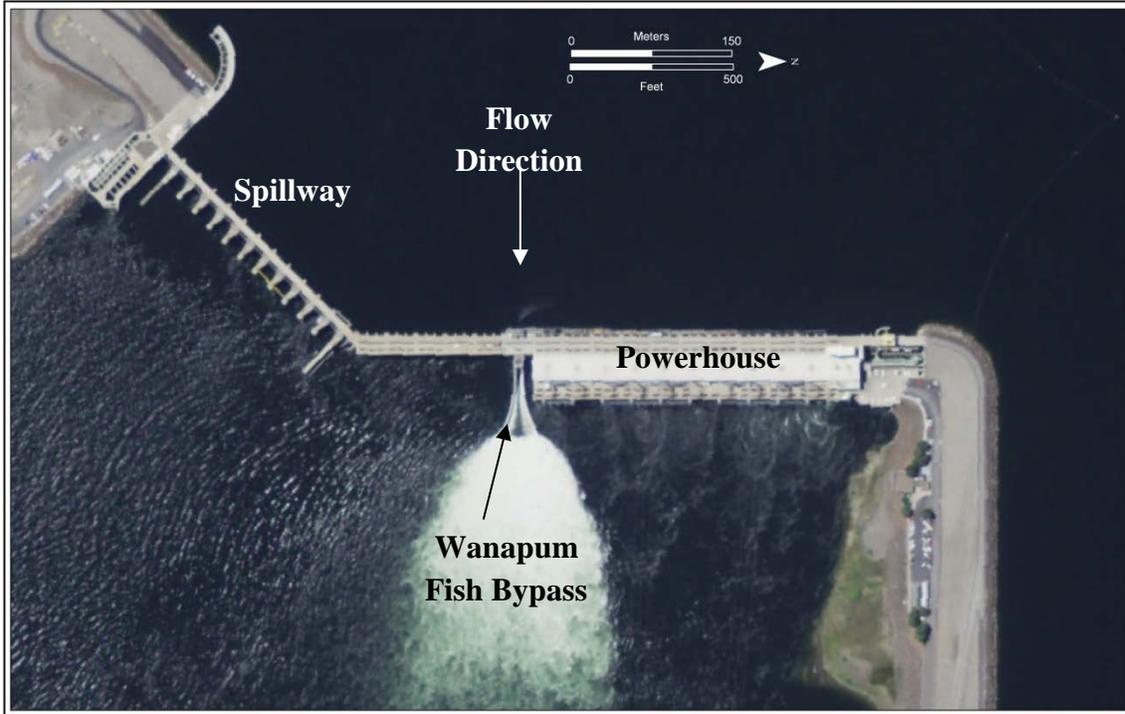
The Wanapum and Priest Rapids dam spillways were initially designed to accommodate flows that exceeded turbine capacity and have more recently been used to spill water for the purpose of supplementing downstream smolt migrations. However, releasing flows over the spillways can also result in elevated TDG, which can be harmful to fish. To address this issue, Grant PUD coordinates its fish-spill program to address fish migrations and comply with current water quality standards for TDG and has implemented downstream bypass measures to safely pass salmonids and/or to reduce or minimize TDG.

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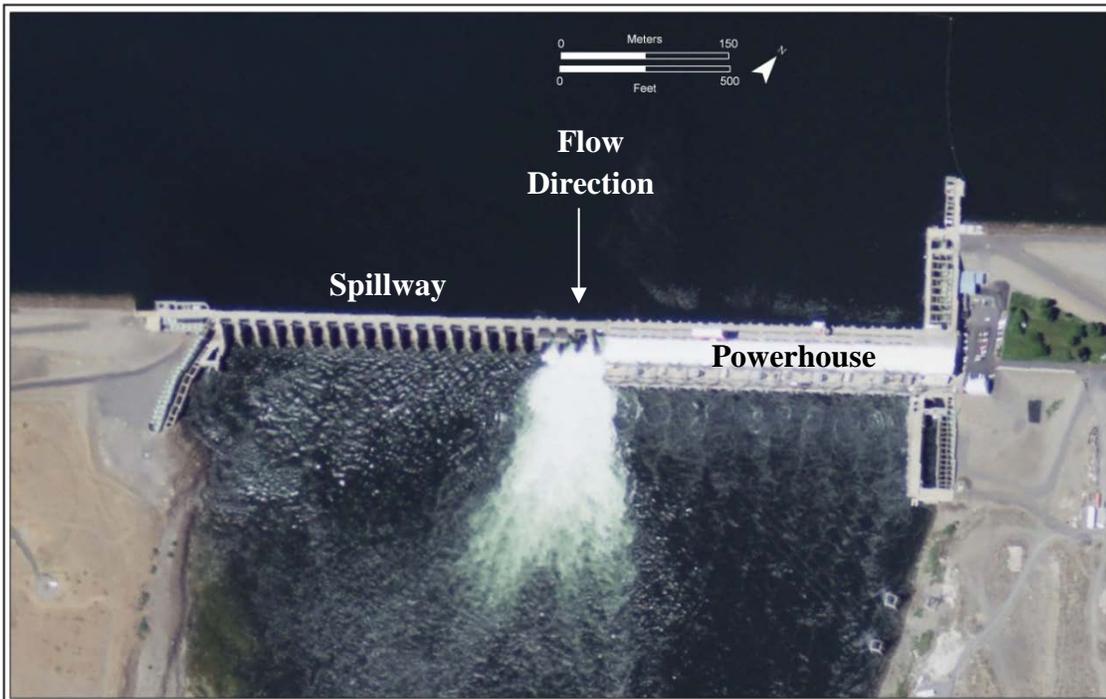
<sup>1</sup> 123FERC ¶61,049



**Figure 1** Priest Rapids Hydroelectric Project and established river reaches presented by river mile (RM), mid-Columbia River, WA.



**Figure 2** Aerial photograph of Wanapum Dam, mid-Columbia River, WA.



**Figure 3** Aerial photograph of Priest Rapids Dam, mid-Columbia River, WA.

## **1.2 Regulatory Framework**

Washington state water quality standards are established by WDOE for TDG during the non-fish and fish-spill seasons (see Washington Administrative Code (WAC) 173-201A-200(1)(f)). The current standard for TDG (in percent saturation) during the non-fish spill season (September 1 through March 31) is 110 percent for any hourly measurement. The current standard for TDG (in percent saturation) during the fish-spill season (April 1 through August 31) is 120 percent in the tailrace of the dam spilling water for fish and 115 percent in the forebay of the next downstream dam, based on the average of the twelve highest consecutive hourly readings in a twenty-four hour period. A one-hour, 125 percent maximum standard for TDG also applies throughout the Project.

It is important to note that the TDG water quality standards identified above are intended to help protect aquatic life designated uses within the Project. This includes WDOE's allowance of higher TDG levels during the fish-spill season which allow dams to spill water to help meet juvenile salmonid passage performance standards. Specific passage performance (or survival) standards for the Project are outlined in the Priest Rapids Project Salmon and Steelhead Settlement Agreement (Grant PUD 2006) and the National Marine Fisheries Service (NMFS) 2008 Biological Opinion (Biological Opinion; NMFS 2008). Specifically, the Biological Opinion provides that Grant PUD make steady progress towards achieving a minimum ninety-one percent combined adult and juvenile salmonid survival performance standard at the Priest Rapids and Wanapum developments (i.e. each dam/reservoir). The ninety-one percent standard includes a ninety-three percent project-level (one reservoir and dam) juvenile performance standard. Because NMFS recognizes that it is not currently possible to measure the ninety-one percent combined adult and juvenile survival standard, NMFS provides that Grant PUD continue to conduct dam and reservoir smolt survival studies, evaluating progress towards meeting a ninety-three percent juvenile project passage survival.

Grant PUD is currently using juvenile salmonid survival evaluations studies to evaluate progress toward meeting these survival standards. Structural changes, along with changes in how the dams are operated, are one approach that has been pursued to increase dam passage survival rates. For example, as outlined in a fish passage alternatives study for the Project (Jacobs et. al 2003), the WFB and Priest Rapids Fish Bypass (PRFB) were designed to help safely pass downstream fish migrants while still meeting TDG standards.

The WFB was completed in 2008 and construction of the PRFB began in September of 2011 (with scheduled completion in time for the 2014 outmigration period). As another example, the Wanapum and Priest Rapids dams' turbines are operated in "fish-mode", which has been shown to be the optimal turbine operating range based on turbine fish-survival studies (Normandeau, Skalski and Townsend 2005, Normandeau and Skalski 2005). Additional information related to these changes is presented in Sections 2 and 3 of this 2014 GAP. Achieving the survival standards as described above and in addition to meeting TDG numeric criteria as outlined in WAC 173-201A-200(1)(f), are an integral part of meeting the water quality standards (e.g. protection of designated uses) as described in the Project's 401 WQC (WDOE 2007).

### **1.2.1 Fish-Spill Season**

The fish-spill season is defined by WDOE to occur from April 1 through August 31 of each year (Section 6.4.1(b) of the Project's 401 WQC; WDOE 2007). Actual spill for fish at Wanapum and

Priest Rapids dams typically occurs from mid-April through mid-August, depending on the timing of the fish-migrations as documented at the Rock Island Dam smolt index station. Grant PUD also provides small amounts of spill for adult fall-back from the end of the fish-spill season until November 15, annually.

Prior to 2008, fish-spill quantities and durations had been guided by the NMFS 2004 Biological Opinion (2004 Biological Opinion) on the effects of the proposed interim protection plan for the Project on listed species (NMFS 2004). Yearly fish-spill programs were implemented at the guidance of the Priest Rapids Coordinated Committee (PRCC).

On February 1, 2008 NMFS issued a subsequent Biological Opinion (NMFS 2008) for the Project related to the FERC license (FERC 2008). The Biological Opinion incorporated the conditions contained in the 2004 Biological Opinion as they related to Grant PUD's fish-spill program, and those terms and conditions were incorporated in the FERC license to operate the Project issued on April 17, 2008 (FERC 2008). Reasonable and Prudent Alternatives (RPA) 1, and associated terms and conditions of the Biological Opinion require spill during the fish-spill season in order to aid in the passage of out-migrating juvenile salmonids.

### **1.2.2 Incoming Total Dissolved Gas Levels**

Section 6.4.1(d) of the 401 WQC (WDOE 2007) provides that even when TDG levels in the tailrace of a dam exceed 120 percent, that dam may be deemed in compliance with TDG water quality standards if both the following apply:

- TDG levels in the dam's forebay exceed 120 percent, and
- The dam does not further increase TDG levels in the tailrace

Fixed site water quality monitors are installed in both the Wanapum and Priest Rapids dams' forebays to identify incoming TDG levels (see Section 4.1).

### **1.2.3 7Q10 Flows**

Section 5.0(b) of the 401 WQC (WDOE 2007) and WAC 173-201A-200(f)(i) provide that the TDG water quality standard for both Wanapum and Priest Rapids dams shall be waived if flows exceed the "7Q10 flood flow," which is the highest seven consecutive day average flow with a ten-year recurrence frequency. The 7Q10 flood flow was calculated to be 264 thousand cubic feet per second (kcfs) for both Wanapum and Priest Rapids dams.

### **1.2.4 Total Dissolved Gas Total Maximum Daily Load**

In 2004, WDOE established a TDG Total Maximum Daily Load (TMDL) for the mid-Columbia River which set TDG allocations for each dam (WDOE 2004). According to section 6.4.1(f) of the 401 WQC, Grant PUD shall be "...deemed in compliance with the TDG TMDL..." while it remains in compliance with the 401 WQC (WDOE 2007).

### **1.3 Historical Conditions**

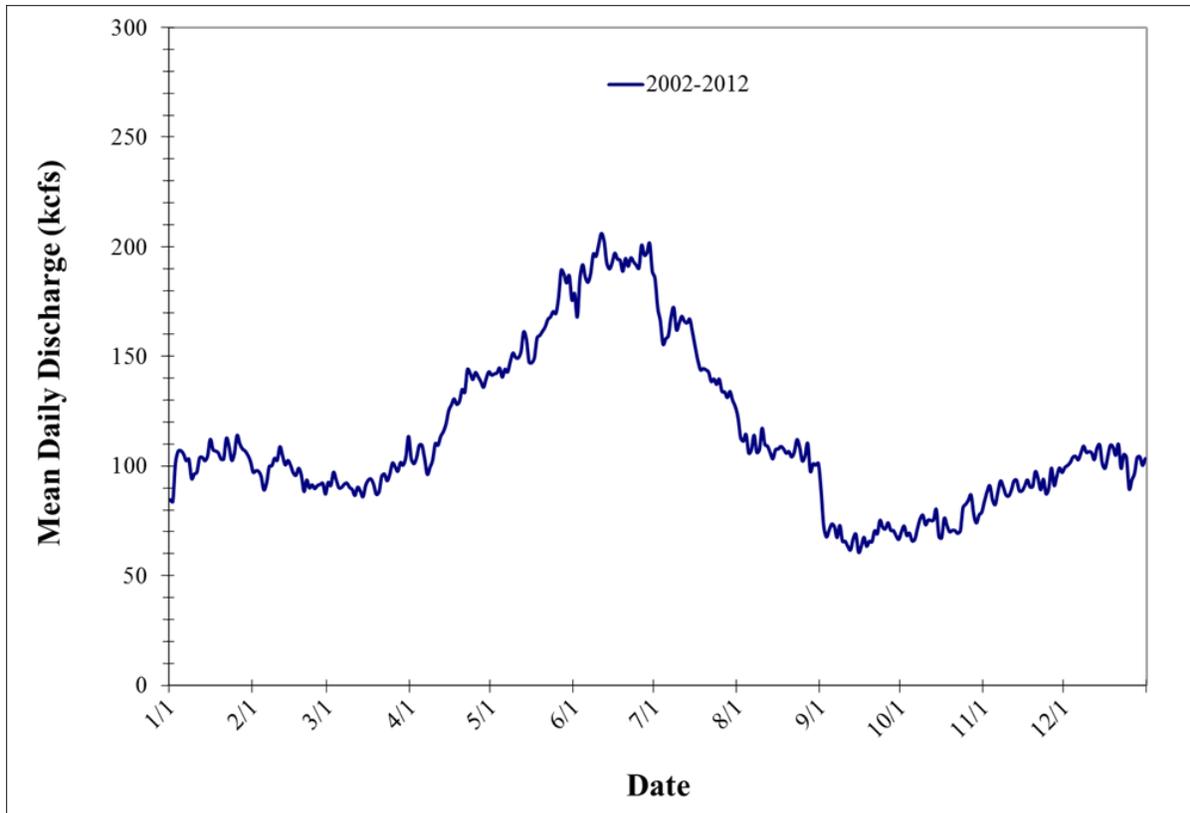
The following sections provide a brief historical overview of river flows, fish-spill operations, and TDG levels and provides references to previous TDG/Fish-Spill season reports.

#### **1.3.1 Priest Rapids Project Operations**

In general terms, the hydropower system and reservoir operations of upstream project operators are coordinated through a set of complex agreements and policies to optimize the benefits and minimize the adverse effects of project operations. The Project operates within the constraints of its FERC regulatory and license requirements, Pacific Northwest Coordination Agreement, Canadian Treaty, Canadian Entitlement Agreement, Hourly Coordination Agreement, Salmon and Steelhead Settlement Agreement, Biological Opinion, and Hanford Reach Fall Chinook Protection Program Agreement. Under the Hourly Coordination Agreement, power operations are coordinated to meet daily load requirements through the assignment of "coordinated generation" through Central Control at Grant PUD, which establishes coordinated generation for all mid-Columbia projects. Automatic Control Logic is used to maintain preset reservoir levels in order to meet load requirements and prevent involuntary spill. These preset reservoir levels are maintained at each project through management of a positive or negative "bias" which assigns a project more or less generation depending on whether the reservoir elevation should be increased or decreased in order to maximize system benefits and minimize involuntary spill.

#### **1.3.2 River Flows**

Figure 4 illustrates a ten-year average of mean daily discharge values from 2002 to 2012, as measured at the U.S. Geological Survey (USGS) Streamflow gage #12472800 located 2.6 river miles downstream of Priest Rapids Dam (USGS 2013). During the fish-spill season streamflows typically peak in late May/early June and begin to recede in July.



**Figure 4** Ten-year average of mean daily discharge values from 2002 to 2012 as measured at the USGS streamflow gage #12472800 located below Priest Rapids Dam, mid-Columbia River, WA (USGS 2013).

Water is passed through Wanapum Dam either through the ten powerhouse units, 12 tainter-gates, sluiceway, and/or the WFB (Figure 2 and Figure 5). Maximum flow through each powerhouse unit ranges from 15-18 kcfs, passing 135–162 kcfs of total flow assuming 90% capacity (e.g. one unit out of operation), depending on forebay and tailwater elevations, power market conditions, and presence of out-migrating juvenile salmonids. During the fish-spill season, the turbines at Wanapum Dam are limited to approximately 15.7 kcfs in order to provide optimal passage conditions for migrating salmonids based on turbine survival studies conducted at Wanapum Dam (Normandeau, Skalski, and Townsend 2005). The 12 spillway gates and sluice-way at Wanapum Dam are designed to pass up to 1,400 kcfs, while the WFB is designed to pass an additional 20 kcfs. There are also fish-ladders on the right and left banks of Wanapum Dam, which pass up to two kcfs depending on forebay elevations.

Water is passed through Priest Rapids Dam either through the ten powerhouse units or 22 spillways (Figure 3). Maximum flow through each powerhouse unit ranges from 15-18 kcfs, passing 135–162 kcfs of total flow assuming 90% capacity (e.g. one unit out of operation), depending on forebay and tailwater elevations, power market conditions, and presence of out-migrating salmonids. During the fish-spill season, the turbines at Priest Rapids Dam are limited to 17.4 kcfs in order to provide optimal passage conditions for migrating salmonids based on turbine survival studies conducted at Priest Rapids Dam (Normandeau and Skalski 2005). The 22 spillway gates at Priest Rapids Dam are designed to pass up to 1,400 kcfs, however during the

construction of the PRFB, three of the spillway gates will not be operational until the PRFB is completed (currently anticipated to be 2014), and thus the existing spillway is limited to approximately 1,210 kcfs. There are also fish-ladders on the right and left banks of Priest Rapids Dam, which pass up to two kcfs depending on forebay elevation.

### **1.3.3 Fish Spill**

Prior to 2005, Grant PUD's fish-spill programs were based on a Memorandum of Agreement (MOA) that called for Wanapum Dam to spill up to forty-three percent of total river flows during the spring season (from mid-April to mid-June) and forty-nine percent during summer (mid-June to mid-August). As a practical matter, TDG levels typically limited Wanapum spill to thirty-three to thirty-eight percent. Priest Rapids Dam was required to spill sixty-one percent of total river flow during the spring season (from mid-April to mid-June) and thirty-nine percent during summer (mid-June to mid-August). Again, these spill levels were typically adjusted in an effort to remain below TDG water quality standards.

On April 1, 2005, the PRCC gave concurrence to Grant PUD to implement alternative spill measures at Wanapum Dam as identified in RPA 6 of the 2004 Biological Opinion for the Project (NMFS 2004). These alternative spill methods were based on route-specific fish passage survival studies (Robichaud et al. 2005) which suggested that top-spill, powerhouse, and sluiceway passage were preferred for juvenile passage survival and to support TDG levels within water quality criteria. Therefore, with the concurrence of the PRCC, Grant PUD moved from a tainter-gate spring fish-spill (Wanapum MOA spill) program to a "Gate 12 top-spill and sluiceway only" spill program during the 2005 fish-spill season. The PRCC also instructed Grant PUD to proceed with the spill program outlined in RPA 16 of the 2004 Biological Opinion (NMFS 2004) for Priest Rapids Dam in 2005, which is sixty-one percent of average daily total river flow, subject to TDG levels being below water quality standards, for spring migrants.

On February 1, 2008, NMFS issued a subsequent Biological Opinion (NMFS 2008) for the Project related to the FERC operating license (FERC 2008). The Biological Opinion incorporated the conditions of the 2004 Biological Opinion as they relate to Grant PUD's fish-spill program, and those terms and conditions were incorporated in the FERC license to operate the Project (FERC 2008). RPA 1, and associated terms and conditions of the Biological Opinion require Grant PUD to initiate its fish-spill programs before 2.5 percent of the spring migration period has passed, as documented by smolt index counts at Rock Island Dam. The spring fish-spill program can conclude when 97.5 percent of the spring migration period is complete, or on June 15, whichever occurs first. The summer fish-spill program begins immediately after the end of the spring fish-spill season and is guided by the PRCC and the fishway prescriptions set forth in the 2006 Priest Rapids Project Salmon and Steelhead Settlement Agreement (Grant PUD 2006) and shall continue until 95 percent of summer outmigrating fish have passed. Grant PUD also provides limited spill (typically around two kcfs) for adult fall-back from the end of the fish-spill season until November 15, annually.

The 2004 through 2013 TDG-fish-spill summary reports submitted to WDOE (Hendrick 2004 – 2008, 2009b, and Keeler 2010a, 2011a, 2012a, 2013) provide greater detail on the amounts and duration of fish-spill.

### **1.3.4 Other Types of Spill**

The following sections provide a brief summary of the other types of spill that can occur at a mid-Columbia River hydroelectric project.

#### ***1.3.4.1 Flow in Excess of Hydraulic Capacity***

The limited storage and hydraulic capacity of a given project may occasionally require forced or involuntary spill past the project. This spill is required to maintain headwater elevations within the limits set by the project's FERC license, to prevent overtopping of the dam, and to maintain optimum operational conditions. With this type of release, flows up to, and in excess of the 7Q10 flood flows (264 kcfs) can be accommodated.

To reduce negative impacts of flow in excess of hydraulic capacity, Grant PUD attempts to implement pre-emptive spill so that small amounts of spill can occur if upstream flow predictions were anticipated to be higher than predicted power-load demand, which would lead to involuntary spill. Pre-emptive spill can be initiated several hours prior to the high flows, thus making room to store the excess water until it can be passed through the turbines (e.g. when power-load demand increases). This reduces the need to involuntarily spill larger amounts of water through the tainter-gates, which typically leads to higher TDG levels. The lower, longer sustained, pre-emptive spill typically does not lead to TDG levels in excess of TDG water quality standards. Pre-emptive spill events require close coordination with upstream project operators through Grant PUD's Power Marketing, dam Operators, and Natural Resource departments.

#### ***1.3.4.2 Plant Load Rejection Spill***

This type of spill occurs when the plant is forced off line by an electrical fault, which trips breakers, or any activity forcing the turbine units off line. This is an emergency situation and generally requires emergency involuntary spill. When the units cannot process flow, the flow must be passed by other means to avoid overtopping the dam.

#### ***1.3.4.3 Maintenance Spill***

Maintenance spill is utilized for any maintenance activity that requires spill to assess the routine operation of individual spillbays and turbine units. These activities include forebay debris flushing, checking gate operation, gate maintenance, and all other maintenance that would require spill. Section 2.1 provides information related to minimizing involuntary spill by scheduling maintenance operations, to the extent practicable, based on predicted flows. This will include limiting turbine maintenance during high flow and power load periods to emergency maintenance only, if possible. Any required spillgate maintenance that may necessitate spill will be coordinated in a manner that has the least effect on TDG.

#### ***1.3.4.4 Error in Communication Spill***

Error in communication with the U.S. Army Corps of Engineers (Corps) Reservoir Control Center, including computer malfunctions or human error in transmitting proper data, can contribute to involuntary spill. Hourly coordination between hydroelectric projects on the river minimizes this type of spill, but it does occur occasionally. Section 2.1 provides information related to minimizing this type of spill by continuing to participate in the Hourly Coordination Agreement.

#### **1.3.5 Total Dissolved Gas**

The summation of the partial pressures of the individual gases in solution – primarily N<sub>2</sub>, O<sub>2</sub>, and CO<sub>2</sub> is known as TDG. As water is spilled into the tailrace air becomes entrained. This air/water mixture is then forced to the bottom of the stilling basin and the increased hydrostatic pressure forces the air into solution. The result is that water becomes supersaturated with those gases normally found in the atmosphere.

Continuous TDG has been measured within the Project since 1995. Early data collection at Grant PUD's fixed-site monitoring stations (FSM stations) focused mainly on the fish-spill season, but data is now collected hourly year-round. Intensive near-field work at Wanapum and Priest Rapids dams has also been completed to evaluate the effects of system operations (Corps 2001, Corps 2003). Additionally, vertical TDG profiles were completed at mid-channel and near the shorelines during the 1999 synoptic study (Normandeau et al. 2000). Both Juul (2003) and Normandeau et al. (2000) provide extensive background information on TDG levels within the Project prior to 2003. Since 2004, Grant PUD has been providing WDOE with summary reports of TDG monitoring during the fish-spill season (Hendrick 2004 – 2008, 2009b, Keeler 2010a, 2011a, 2012a, 2013a). These reports are mainly focused on TDG levels measured at the FSM stations during the fish-spill season. Grant PUD also provided WDOE with an annual water quality monitoring report, which covers TDG monitoring results during the non-fish spill season (Keeler 2010b-2013b). In general, TDG levels are greatest during the spring fish-spill season (April-June), especially during years when incoming flow volumes exceed Wanapum Dam's current hydraulic capacity (~163 kcfs).

The web link to the 2013 TDG/fish-spill summary report (Keeler 2013a) is included in this GAP as Appendix A on page A-1.

### **2.0 Proposed Operational Total Dissolved Gas Abatement Measures**

The following sections describe operational TDG abatement measures proposed for implementation to achieve compliance with TDG water quality standards.

#### **2.1 Minimizing Involuntary Spill**

Section 6.4.1(c) of the 401 WQC (WDOE 2007) requires Grant PUD to minimize involuntary spill, as reasonable and feasible, at Wanapum and Priest Rapids dams in order to meet TDG water quality standards. This includes:

- Minimizing involuntary spill by scheduling maintenance operations, to the extent practicable, based on predicted flows. This will include limiting turbine maintenance during high flow and power load periods to emergency maintenance only, if possible.

Any required spillgate maintenance that may necessitate spill will be coordinated in a manner that has the least effect on TDG.

- Minimizing involuntary spill by continuing to participate in the Hourly Coordination Agreement.
- Attempting to maximize powerhouse discharge during periods of high flows.

Additional operational measures that will be implemented, when feasible, to minimize involuntary spill and the TDG impacts associated with involuntary spill include:

- Attempting to maximize turbine flows by setting minimum generation requirements, this includes establishing a common methodology for setting minimum generation requirements specific to Wanapum and Priest Rapids dam for the management of TDG. Each dam's minimum generation requirements are then allocated to power purchasers that receive a percentage of the projects' output. Mandating a high level of turbine usage during periods of high flow is a potentially effective means of limiting involuntary spill and TDG impacts; however, during periods of very high-sustained flows, there is not adequate turbine capacity to sufficiently limit spill.
- Participation in regional spill/project operation meetings. These meetings would likely occur prior to and during the fish spill season and would likely include representatives from Natural Resources, Marketing, and Operations from Chelan, Douglas, and Grant PUDs, as well as representatives from Bonneville Power Association (BPA) and the Corps. Discussions would likely include topics such as:
  - Each project's operational limitations, competing regulations, fish studies, and/or other natural resources requirements (e.g. Hanford Reach fall Chinook flow protection requirements).
  - The possibility of shifting generation away from those projects that produce relatively low levels of TDG to those that have the propensity to produce higher TDG levels (e.g. reevaluation of the regional Spill Priority List).
  - Each project's planned maintenance schedules and how it may limit ability to spill water through spillways and/or pass water through turbine units.
- Implementation of the Spill Priority List could include, for example, having the Mid-Columbia project (i.e. Grant, Chelan, and Douglas PUDs) operators working to coordinate spill to reduce the overall TDG on the entire Columbia River system. The Columbia River Basin Projects Spill Priority List would provide guidance to federal river operators when there is insufficient generation request available to pass the needed amount of water through the Federal Columbia River Power System. A mechanism through hourly coordination could be used to shift load from the non-federal projects to the federal projects (by mutual agreement) to reduce the amount of spill (and TDG levels) that would otherwise occur at the federal projects using the Spill Priority List. Although this measure may not result in a direct decrease in TDG at Grant PUD's projects (and in some cases it may increase TDG within Grant PUD's Project if spill is shifted to Priest Rapids or Wanapum dam in order to reduce spill at another project within the system), it would be meant to help mitigate high TDG levels throughout the entire Columbia River system.

- Preemptive spill can be used to coordinate spill sought to manage both the spill rate and the forebay elevation for better TDG management. The spill rate could be stabilized if a project's storage was used to absorb flow fluctuations from upstream projects. Generally, a target operation of one foot from the allowed maximum at each project could be used. When flows spike high, the storage could be used to lower the need for spill; when flows drop, the storage quantities could be reestablished by maintaining spill rates. Allowing a greater amount of storage to absorb variations can be an effective method in stabilizing spill flows but it can also provide adequate time for adjusting spill to meet survival study objectives and TDG requirements

## **2.2 Operational Changes**

Per condition 6.4.1(e) of the 401 WQC (WDOE 2007), Grant PUD will provide WDOE with an opportunity to review and condition any non-routine operational change that may affect TDG which is not identified in the 401 WQC. General fishway, spillway, and turbine operation/maintenance schedules and timelines are described in the Fisheries Operation Plan (see Section 2.4).

## **2.3 Fish Spill**

During the 2014 fish-spill season, Grant PUD intends to implement spill programs at Wanapum and Priest Rapids dams as guided by the Biological Opinion (NMFS 2008) and the PRCC, which are proposed to be the same as was done in 2013. Grant PUD's fish-spill program is intended to help meet the biological objectives as defined in section 6.2.3 of the 401 WQC (WDOE 2007). The biological objectives represent important steps toward meeting the designated uses of a water body. They serve as quantifiable goals for moving toward attaining full support of designated uses, and are not intended to serve as a surrogate for the requirement to support and protect designated uses of the water body. Biological objectives for Endangered Species Act (ESA) covered fish species are outlined in the Biological Opinion (NMFS 2008) and the Priest Rapids Project Salmon and Steelhead Settlement Agreement (Grant PUD 2006), while biological objectives for non-ESA covered fish species are described in the 401 WQC (WDOE 2007).

Final approval of the 2014 fish-spill season programs will be obtained from the PRCC in the spring of 2014, prior to the start of the 2014 fish-spill season. In general, fish-spill levels will be modified as needed to remain in compliance with TDG water quality standards, in consultation with the PRCC. WDOE will be given at least forty-eight hours of notification prior to the beginning of the fish-spill season.

### **2.3.1 Wanapum Dam**

The primary fish-passage route at Wanapum Dam in 2014 will be the WFB, which passes up to twenty kcfs depending on forebay and tailwater elevations, and turbine passage. Results from the 2008 WFB TDG study indicate that the operation of the WFB does not negatively affect TDG levels (Hendrick et al. 2009); results from the 2009 – 2013 fish-spill season also indicate no negative impacts to TDG levels during operation of the WFB (Hendrick 2009b, Keeler 2010a-2011a, 2012a, 2013). In addition, results from the 2008 - 2010 fish-survival/behavior studies indicate that survival through the WFB is greater than 95% (Skalski et al. 2009, Timko et al. 2009, Skalski et al. 2010), and therefore the WFB was approved for use by the PRCC for the 2011 fish-spill season, and as the primary fish passage for Wanapum Dam.

### **2.3.2 Priest Rapids Dam**

As described in Section 1.2, the terms and conditions of the 2008 Biological Opinion required Grant PUD to investigate alternative top-spill designs for a fish-bypass facility at Priest Rapids Dam in consultation with NMFS and the PRCC (NMFS 2008). Following completion of the Downstream Passage Alternatives Study (Jacobs et al. 2003), a process was initiated to develop a new fish passage facility for Priest Rapids Dam. In 2006 a prototype surface spill passage route (top-spill bulkhead located at spillways nineteen and twenty) was constructed to help evaluate fish behavior and survival under controlled operating conditions to address unknown aspects of fish passage at Priest Rapids Dam. Evaluations were undertaken in 2006, 2007 (Timko et al. 2007), 2008 (Sullivan et al. 2008), 2009 (Timko et al. 2009), and 2010 (Timko et al. 2010) under consultation with the PRCC. Based on the above referenced studies of the prototype surface spill (top-spill bulkhead), final designs have been completed for the PRFB and construction began 2011, which will permanently modify spillbays twenty through twenty-two to create a surface spill fish-passage route at Priest Rapids Dam. It is anticipated that construction of the PRFB will be completed in time for the 2014 fish-spill season, and pending approval of its use by the PRCC, the PRFB will be used as the primary fish-passage route at Priest Rapids Dam in 2014. In the event that the PRFB is not complete, the top-spill bulkhead that was moved to spillbays 5&6 to allow for a surface-spill fish-passage route will be used again in 2014, subject to PRCC approval. The use of spillbays 5&6 will pass up to 24 kcfs, while the use of the PRFB (if completed) is expected to pass up to 27 kcfs.

## **2.4 Fishery Operation/Management Plan**

Grant PUD's Fishery Operations Plan describes the fisheries-related operating criteria, protocols, and annual schedule of operation and inspection for the Project turbines, WFB, spillways, sluiceways, fishways, and off-ladder adult fish trapping facility. In previous GAPs, The Fishery Operations Plan was included as Appendix B; however, on May 1, 2012, Grant PUD filed a request with FERC to modify the filing protocol and deadlines for the Downstream Passage Alternatives Action Plan (401(a)(1)), Progress and Implementation Plan (401(a)(2)), Habitat Plan (401(a)(3)), Artificial Propagation, Hatchery and Genetic Management, and Monitoring and Evaluation annual reports (401(a)(4)), Priest Rapids Dam Alternative Spill Measures Evaluation Plan (401(a)(8)), and the annual Fishery Operations Plan (Article 404). FERC issued an Order modifying the filing protocol and deadlines on June 15, 2012, in which all above mentioned annual reports are to be combined into a single report, with a new annual reporting date of April 15. Because April 15<sup>th</sup> is beyond the February 1<sup>st</sup> GAP completion date as required by Section 6.4.11(e) of the 401 WQC (WDOE 2007), Grant PUD will provide WDOE with a copy of the

combined report, which will include a description of Grant PUD's fishery operations plan, on or before April 15, 2014.

## **2.5 Biological Monitoring Plan**

Grant PUD will conduct gas bubble trauma (GBT) monitoring on outmigrating salmonids smolts during the 2014 fish-spill season. Grant PUD biologists will use the Gas Bubble Trauma Monitoring Protocol developed by the Fish Passage Center (FPC; 2009). This protocol has been used extensively throughout the Columbia and Snake river-basins to standardize the GBT examination practice by participating agencies within the Pacific Northwest. The principle objective will be to administer smolt GBT examinations and record the presence of observed GBT-related tissue damage on salmonid smolt, as a function of species, as they pass through the collection facilities at Priest Rapids Dam. GBT monitoring results will be posted weekly to Grant PUD's water quality web-site (see Section 4.3.1).

The 2013 TDG/Fish-Spill summary report provides GBT monitoring results for 2013 (Appendix A).

## **2.6 Participation in Water Quality Forums**

As part of this draft 2014 GAP, Grant PUD will continue its participation in regional water quality related forums, including the Transboundary Gas Group (currently in-active), the Corps' end-of-year TDG monitoring summary meetings, Water Quality Team (currently in-active), and other forums as applicable to TDG abatement issues. Grant PUD staff will also attend applicable trainings and workshops related to TDG abatement and/or monitoring methods.

## **3.0 Proposed Structural Total Dissolved Gas Abatement Measures**

The following sections provide a summary of the structural TDG abatement measures installed, or planned for installation as part of this GAP.

### **3.1 Wanapum Dam Spillway Deflectors**

To address elevated TDG levels caused by spill, Grant PUD worked from 1996 through 2000 to develop spillway flow deflectors at Wanapum Dam. The objective of the flow deflectors is to produce a skimming flow across the water surface instead of allowing spill to plunge. After testing several designs in consultation with the agencies, tribes, and stakeholders, FERC approved construction of a full set of twelve flow deflectors (one for each spillbay) on November 15, 1999. Construction was completed in time for the 2000 fish-spill operations.

Juul (2003) and the Corps (Corps 2001) evaluated relationships between spill levels and TDG for pre- and post-deflector time periods at Wanapum Dam. Prior to the installation of the flow deflectors, gas saturation increased non-linearly with spill. After the deflectors were installed, TDG levels were reduced by as much as 10%.

While the Wanapum Dam flow deflectors appear to be quite effective at reducing TDG, there may be issues related to fish passage that created concern about fish passage survival. Although tests of direct mortality showed little injury to smolts, more recent evaluations suggest that skimming surface flow and edge effects associated with spill across the deflectors may expose smolts to bird predation that appears to result in lower survival rates than for smolts passing through the turbines (Robichaud et al. 2003). These evaluations led, in part; to the development of alternative fish-passage measures at Wanapum Dam.

### 3.2 Wanapum Fish Bypass

The Wanapum Fish Bypass (WFB) was completed in 2008 and was fully operational during the 2008 fish-spill season (Figure 5). Results from the 2008 -2010 fish survival/behavior studies indicate that survival through the WFB is greater than 95% (Skalski et al. 2009, Timko et al. 2009, Skalski et al. 2010) and therefore the WFB was approved by the PRCC used as the primary fish passage at Wanapum Dam.



**Figure 5** Photograph of Wanapum Fish Bypass facility, mid-Columbia River, WA.

### 3.3 Wanapum Dam Advanced Turbines

On October 2, 2003, and supplemented on April 5 and May 28, 2004, Grant PUD filed an application to amend its license for the Project seeking authorization to replace the ten turbines at the Wanapum Development. The advanced turbine replacement was proposed to provide increased power and hydraulic capacity, equal or improved survival of juvenile salmon passing through the units, and improved water quality by reducing the amount of spill over the dam during periods of high flows. The decision criteria for proceeding with the replacement of the remaining nine units over the next eight years was whether the advanced turbine testing results demonstrated equal or better survival than the existing turbines. Pursuant to FERC's July 23, 2004 Order, Grant PUD installed and tested an advanced turbine at Unit 8 consistent with the requirements of the 2004 Biological Opinion (NMFS 2004) and related FERC Order. A study was designed and conducted to test the hypothesis that survival of Chinook salmon smolts through a new advanced turbine would be equal to, or greater than, passage survival through an existing unit (Normandeau, Skalski and Townsend 2005). Results from this study demonstrated that high turbine passage survival for juvenile salmonids was achieved for both the advanced and existing turbines, and thus the new advanced turbine (Unit 8) demonstrated equal survival compared to existing turbines. Additional benefits observed included increase turbine efficiency gains for the advanced turbine design.

Grant PUD also conducted a TDG study that assessed the TDG production of Unit 8 (advanced turbine) compared to Unit 4 (existing turbine); results from this study showed no increases in TDG production with the operation of the advanced turbine (Lenz and Dresser 2005). On October 11, 2005, Grant PUD filed a report on the results of biological testing of the first installed advanced turbine unit, and in December 2005, FERC authorized continued installation of the nine other advanced turbines at the Wanapum Development.

Grant PUD has completed installation of the tenth and final Advanced Hydro Turbine System at Wanapum Dam. Installation of this tenth turbine began in 2012 and was completed in September of 2013. As required under Sections 6.4.4(b) and 6.4.9 of the Project's 401 WQC (WDOE 2007), as well as Section II of the individual 401 WQC (WDOE 2004) for the advanced turbine installation project, Grant PUD is in the process of conducting a field study to evaluate TDG production to determine the effect, if any, the advanced turbines have on TDG below Wanapum Dam (Keeler 2012c). Results of this study will be made available on or before December 31, 2013.

### **3.4 Priest Rapids Dam Alternative Spill Methods**

The terms and conditions of the Biological Opinion require Grant PUD to investigate alternative top-spill designs for Priest Rapids Dam; these terms and conditions also require Grant PUD to construct the PRFB, in consultation with NMFS and the PRCC.

Following completion of the Downstream Passage Alternatives Study (Jacobs et al. 2003), a process was initiated to develop a new passage measure for Priest Rapids Dam. In 2006, prototype surface spill passage route (top-spill bulkhead located at spillways 19 and 20) was constructed to help evaluate fish behavior and survival under controlled operating conditions to address unknown aspects of fish passage at Priest Rapids Dam. Evaluations were undertaken in 2006, 2007 (Timko et al. 2007), 2008 (Sullivan et al. 2008), 2009 (Timko et al. 2009), and again in 2010 (Skalski et al. 2010) under consultation with the PRCC. Additional modeling, both physical and CFD, evaluations were also undertaken during this time period. The results of these studies have led to the design of modifying the three existing tainter gates closest to the powerhouse (TG20-TG22) at Priest Rapids Dam to create the PRFB (Jacobs et. al. 2010). TDG was incorporated into the modeling evaluations so that the PRFB will have minimal or beneficial effects on TDG.

Per section 6.2.4(b) of the 401 WQC (WDOE 2007), Grant PUD convened the Priest Rapids Fish Forum (PRFF) for protection of non-ESA listed fish species. Following consultation, Grant PUD finalized investigative design options, including computational and model studies, in May 2010 and installation started in September of 2011. Within one year following construction of the PRFB (currently scheduled for the 2014), Grant PUD shall complete a short-duration field study of controlled operating conditions to quantify the TDG exchange associated with the PRFB as described in sections 6.4.6(b) and 6.4.8(a) of the 401 WQC (WDOE 2007; Hendrick and Keeler 2011).

### **3.5 New Technologies**

Grant PUD plans to implement the TDG abatement measures described in this 2014 GAP and as required in the 401 WQC (WDOE 2007). Because these various TDG abatement measures have yet to be tested, it is premature to extensively research new or improved technologies related to TDG abatement. Should any of the TDG abatement measures identified in this 2014 GAP or 401

WQC prove to be insufficient in obtaining compliance with TDG water quality standards, Grant PUD shall, in accordance with section 6.4 of the 401 WQC (WDOE 2007) conduct feasibility studies that will attempt to identify all potentially reasonable and feasible TDG abatement measures that could be used to meet TDG water quality standards.

#### **4.0 Compliance/Physical Monitoring**

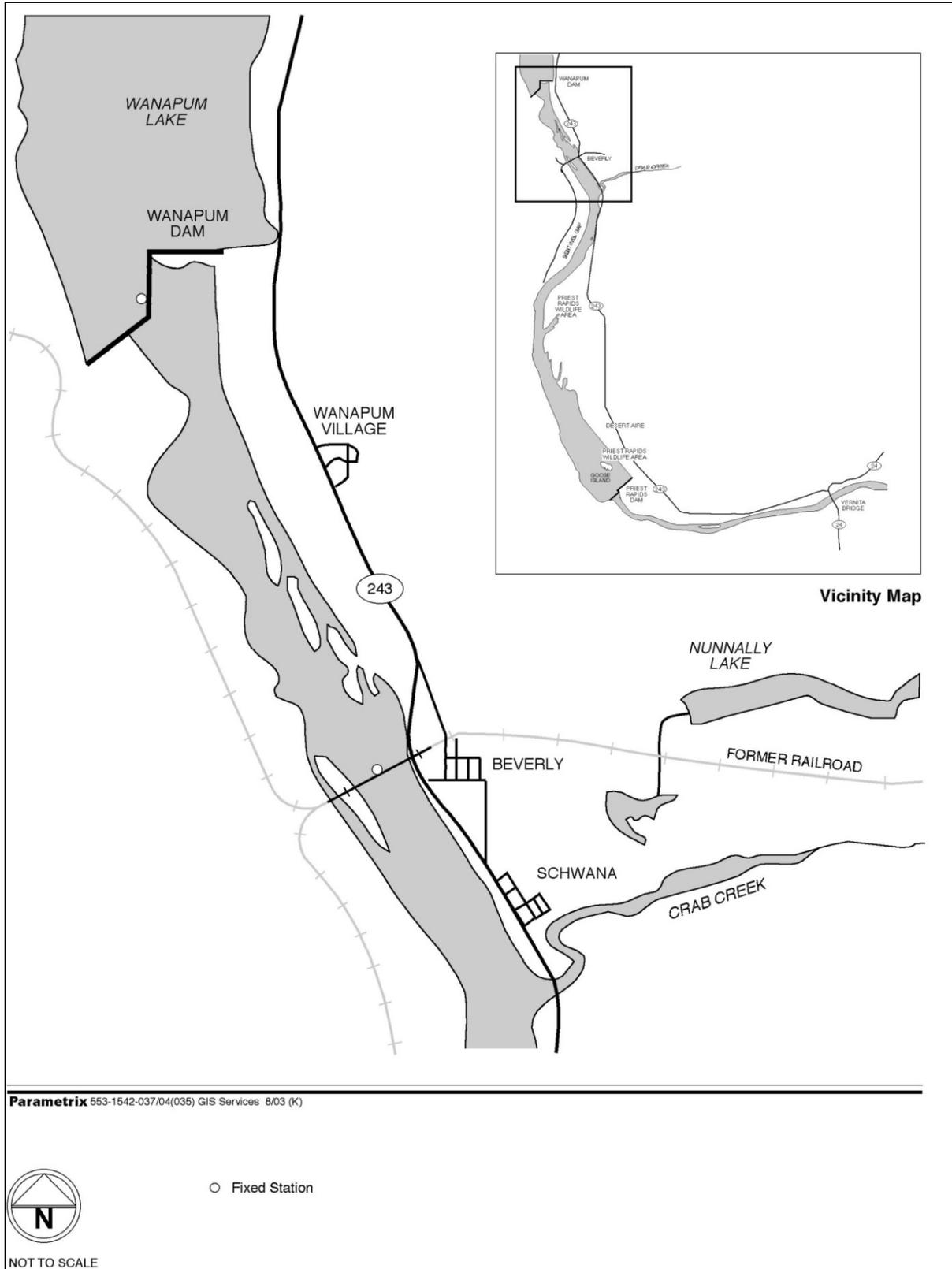
The following sections describe Grant PUD's TDG compliance monitoring program, and includes information about its fixed-site monitoring program and Quality Assurance Protection Plan (QAPP, Hendrick 2009c; Appendix ).

##### **4.1 Fixed-Site Monitoring Stations**

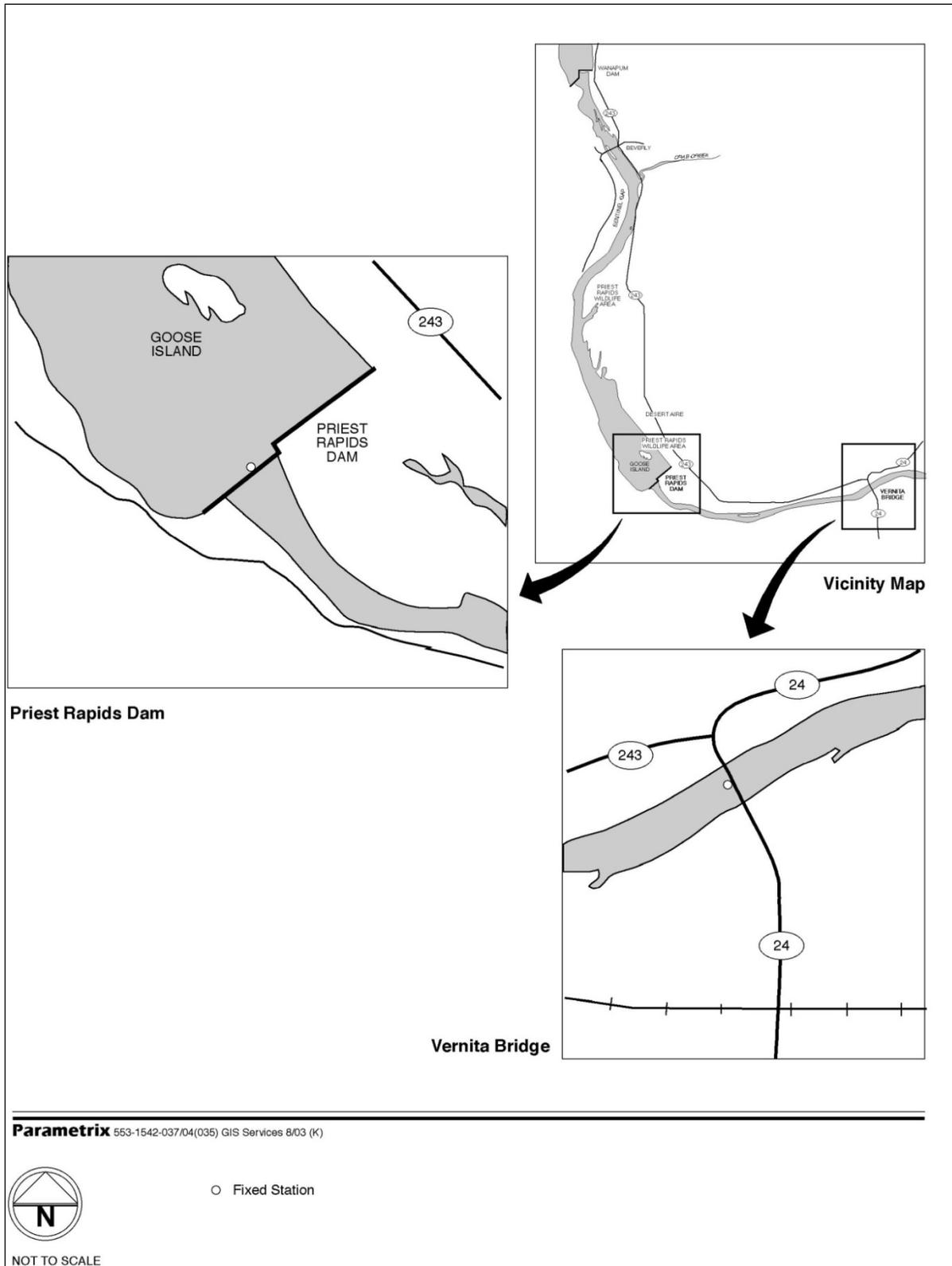
Grant PUD currently operates and maintains four fixed-site water quality monitoring stations (FSM stations) that record water depth (m), barometric pressure (millimeters of mercury (mm Hg)), TDG (mm Hg), temperature (°C), dissolved oxygen (DO; milligrams per liter (mg/L)), pH (units), and turbidity (Nephelometric Turbidity Unit (NTU)). Barometric pressure, TDG, and temperature are monitored on an hourly basis throughout the year, while depth, DO, pH, and turbidity are monitored on a bi-weekly basis throughout the year (Hendrick 2009c; Appendix ). Each FSM station is equipped with a HydroLab<sup>®</sup> Corporation Model DS5X<sup>®</sup>, DS5A<sup>®</sup>, DS4A<sup>®</sup>, or Minisonde<sup>®</sup> multi-probe enclosed in a submerged conduit. Multi-probes are connected to an automated system that allows Grant PUD to monitor barometric pressure, TDG, and water temperature on an hourly basis. A National Institute of Standards and Technology (NIST) certified barometer located at each FSM station provides the barometric pressure readings necessary to correct the partial pressure readings taken by the HydroLab<sup>®</sup> multi-probes.

Grant PUD FSM stations are located midway across the river channel in the forebay and tailrace of each dam (see Figure 6 and Figure 7). The Wanapum Dam forebay FSM station is located near Turbine Unit 10 and is affixed to a catwalk approximately mid-channel. The Wanapum Dam tailrace FSM station is located approximately 3.2 RM downstream of Wanapum Dam. The tailrace standpipe is located at mid-channel and is attached to the downstream side of Beverly Bridge. The FSM station in the forebay of Priest Rapids Dam is attached to the piernose directly between the powerhouse and spillway and is located at mid-channel at approximately the center of the dam. The Priest Rapids Dam tailrace FSM station is located nine miles downstream of Priest Rapids Dam affixed to Vernita Bridge. The Pasco FSM station located at RM 329 and owned/operated by the Corps, serves as the next downstream forebay TDG compliance point for Priest Rapids Dam. This location was chosen to measure mixed river gas conditions before dilution or concentration with the waters of the Snake River. Chelan PUD also operates and monitors a FSM station located in the Rock Island Dam tailrace, approximately 38 RM upstream of Wanapum Dam, during the fish-spill season. This FSM station, along with other upstream FSM stations, allows Grant PUD to monitor upstream river conditions.

Section 6.4.10(a) of the 401 WQC (WDOE 2007) required Grant PUD to either move the TDG tailrace compliance locations to within 2,000 feet of Wanapum Dam and 1,500 feet of Priest Rapids Dam, or provide WDOE with a method and schedule for establishing new FSM stations, with indexing to the current FSM stations as needed. A Total Dissolved Gas Compliance Monitoring Location report (Grant PUD 2010) was sent to WDOE on April 16, 2010 for approval. WDOE approved the report on July 15, 2010 to use the current FSM locations during non-fish passage periods (Mangold 2010).



**Figure 6** Location of water quality fixed-site monitoring stations for Wanapum Dam.



**Figure 7** Location of water quality fixed-site monitoring stations for Priest Rapids Dam.

## 4.2 Quality Assurance Project Plan

Section 6.4.10(c) of the 401 WQC (WDOE 2007) requires Grant PUD to maintain a TDG quality assurance/quality control (QA/QC) program that is at least as stringent as QA/QC procedures developed by the USGS. In 2003, Grant PUD developed its QA/QC protocols following established protocols by HydroLab<sup>®</sup> Corporation, the USGS, and the Corps (Duvall and Dresser 2003). These QA/QC protocols have been updated in Grant PUD's FSM QAPP (Hendrick 2009c), per section 6.7.1 of the 401 WQC (WDOE 2007). The QAPP is included in this 2014 GAP as Appendix B.

## 4.3 Compliance Reporting

The following sections discuss Grant PUD's TDG reporting requirements, including reporting TDG data to its water quality web-site, notification of the start of the fish-spill season, and content of the TDG annual report.

### 4.3.1 Water Quality Web-Site

Hourly, daily summary, and monthly summary TDG and water temperature data recorded at each of Grant PUD's FSM stations, along with corresponding total river flow and spill volumes at each dam, are posted to Grant PUD's Fixed Site Water Quality Monitoring web-site, located at:

<http://www.grantpud.org/index.php/environment/water-quality/monitoring-data>

The following data is available at this web-site:

- **Fixed-Site Monitoring - Hourly Data:** Provides daily “.xls” and “.csv” files showing data that has received QA/QC review and verification; includes calculation of twenty-four hour averages and average of the twelve highest consecutive hourly TDG values. Hourly and mean daily total river flow, spill, and spill percentages from each dam are also included.
- **Fixed-Site Monitoring - Monthly Summary:** A “.xls” file that provides daily mean values for TDG, water temperature, and flow/spill separated by month.
- **72-Hour Water Quality Information:** Previous seventy-two hours (~two hour delay) of TDG, water temperature, and flow/spill data that is considered preliminary, has not received final QA/QC review and verification, and is subject to change based on QA/QC review.
- **Priest Rapids Smolt Monitoring:** “.xls” file that presents GBT monitoring results, including date and number of fish examined, number and percentage of fish with GBT signs, and ranking of GBT sign.

Data from previous years can also be accessed from the water quality web-site.

### **4.3.2 Notifications**

Grant PUD shall notify WDOE within 48 hours of the beginning of the fish-spill season, per section 6.4.11 (b) of the 401 WQC (WDOE 2007). Notification shall be given to Pat McGuire of the WDOE Eastern Regional Office.

### **4.3.3 Annual Report**

Per section 6.4.11 of the 401 WQC (WDOE 2007), Grant PUD provides WDOE with an annual TDG monitoring report by October 31 of each year. The TDG monitoring report will include:

- flow and runoff descriptions for the fish-spill season;
- spill quantities and duration;
- quantities of water spilled for fish versus spill for other reasons for each development (Wanapum and Priest Rapids dams);
- data from the physical and biological monitoring programs, including:
  - a summary of TDG water quality exceedances,
  - causes of the exceedances, and
  - a description of what was done to correct the exceedance;
- progress on implementation of TDG abatement measures (e.g. advanced turbines, PRFB, etc.); and
- monitoring and compliance for fish passage efficiency and survival under the Priest Rapids Project Salmon and Steelhead Settlement Agreement (Grant PUD 2006) and as otherwise required for non-Covered Species under the 401 WQC (WDOE 2007). Due to the complexity of the fish passage and survival studies and proper evaluation of study data, the final results were not available at the time the annual TDG report was developed. Note that Section 6.1.7 of the 401 WQC (WDOE 2007) provides WDOE the right to modify schedules and deadlines required by the 401 WQC.

The web link to the 2013 TDG monitoring report is included in Appendix A of this GAP.

## **5.0 Conclusions**

Based on the information presented in this 2014 GAP, it is anticipated that TDG water quality standards will be met at the Project according to the implementation schedule provided in the 401 WQC for the Project (WDOE 2007). This 2014 GAP will be updated annually to reflect any changes to implementation schedules, new or improved technologies, or TDG abatement measures.

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Appendix A

**Summary of 2013 Fish-Spill Season and Total Dissolved Gas Monitoring**

The 2013 Fish-Spill Season and Total Dissolved Gas Monitoring Report can be found at the following URL on or before October 31, 2013:

<http://www.grantpud.org/index.php/environment/water-quality/monitoring-data>

Appendix B  
**Quality Assurance Project Plan**

The Quality Assurance Project Plan can be found at the following URL:

<http://www.grantpud.org/index.php/environment/water-quality/monitoring-data>